March 22, 1989

Mr. Garland R. Porter
Treasurer, Committee to Re-Elect
 Mayor Bill Carroll
267 Raleigh Drive
Vacaville, CA 95687

RE: Your Request for Advice Our File No. A-89-078

Dear Mr. Porter:

You have requested advice under the campaign disclosure provisions of the Political Reform Act (the "Act").1/

#### FACTS

You are the treasurer for the Committee to Re-Elect Mayor Bill Carroll. Mr. Carroll is currently the mayor of the City of Vacaville. Mr. Carroll will be seeking the office of supervisor for the 4th District, Solano County in a June, 1990, election. Mr. Carroll wants to retain his current mayoral committee's identification number and amend the committee's Statement of Organization, Form 410, to change the committee's name. The committee has an outstanding loan of \$2,000 and an ending cash on hand of \$215.

## QUESTIONS

(1) Rather than creating a new committee for Mr. Carroll's supervisorial race, may the Form 410, Statement of Organization for his mayoral committee be amended to change the name of the controlled committee and the office sought and still retain the original identification number assigned by the Secretary of State's office?

<sup>1/</sup> Government Code Sections 81000-91015. All statutory
references are to the Government Code unless otherwise indicated.
Commission regulations appear at 2 California Code of Regulations
Section 18000, et seq. All references to regulations are to
Title 2, Division 6 of the California Code of Regulations.

Garland R. Porter Page Two

(2) May the current mayoral committee's ending cash on hand and outstanding loan be transferred to the supervisorial committee?

## CONCLUSIONS

(1) Mr. Carroll may not use his mayoral committee for his supervisorial campaign. He may not use the mayoral committee's existing funds in connection with his campaign for supervisor.

Before soliciting or raising <u>any</u> funds for his supervisorial race, Mr. Carroll must file a Form 501, Candidate Intention Statement. A Form 502, Campaign Bank Account Statement must be filed within 24 hours of opening a bank account for his supervisorial race. The Forms 501 and 502 are filed with the Fair Political Practices Commission. If Mr. Carroll receives contributions of \$1,000 or more in connection with his supervisorial race, he must form a new committee by filing another Form 410.

(2) The \$215 cash on hand may not be used to support Mr. Carroll's candidacy for supervisor. The funds must be left in the mayoral account to be used for any lawful purpose other than supporting his candidacy or supporting or opposing another person's candidacy. For example, the \$215 may be used to pay off the mayoral committee's debts. The outstanding loan of \$2,000 will remain in this account until it is paid off. If Mr. Carroll intends to raise funds to pay off the \$2,000 loan, he must file a Form 501 for this purpose prior to soliciting or receiving any contributions.

## ANALYSIS

Proposition 73, which was passed by the voters on June 7, 1988, amended the Political Reform Act, and provides:

Any person who possesses campaign funds on the effective date of this chapter may expend these funds for any lawful purpose other than to support or oppose a candidacy for elective office.

(Section 85306.)

The Fair Political Practices Commission adopted regulations providing for the use of certain funds received prior to January 1, 1989. However, the Los Angeles County Superior Court recently held that the Commission's regulations were invalid. Pending further action by the Commission or by an appellate court, the effect of this ruling is that campaign funds received prior to January 1, 1989, may not be used to support or oppose a candidacy.

Garland R. Porter Page Three

Campaign funds received prior to January 1, 1989 may be used for any other lawful purpose. Regulation 18536.2, copy enclosed, provides guidance for determining the meaning of "lawful purpose." Section 18536.2(a) states:

As used in Government Code Section 85306, "lawful purpose" means any purpose other than personal use, as defined in Chapter 5 (commencing with Section 12400) of Division 9 of the Elections Code.

Elections Code Section 12400 <u>et seq.</u> prohibits personal use of campaign funds and sets out the permissible uses of surplus campaign funds. For an interpretation of the Elections Code you must contact your local district attorney or the state Attorney General's Office. The Fair Political Practices Commission does not interpret the Elections Code.

Prior to solicitation or receipt of any funds, Mr. Carroll must file a Statement of Intention, Form 501. Section 85200 was also added to the Political Reform Act by Proposition 73, and provides:

Prior to the solicitation or receipt of any contribution or loan, an individual who intends to be a candidate for an elective office shall file with the commission a statement signed under penalty of perjury of intention to be a candidate for a specific office.

In addition, Mr. Carroll must establish a bank account in a financial institution located in California. A Form 502, Campaign Bank Account Statement, must be filed within 24 hours of establishing the campaign bank account. Section 85201 provides:

- (a) Upon the filing of the statement of intention pursuant to Section 85200, the individual shall establish one campaign contribution account at an office of a financial institution located in the state.
- (b) Upon the establishment of an account, the name of the financial institution, the specific location, and the account number shall be filed with the commission within 24 hours.

(d) Any personal funds which will be utilized to promote the election of the candidate shall be deposited in the account prior to expenditure.

Garland R. Porter Page Four

(e) All campaign expenditures shall be made from the account.

The \$2,000 outstanding loan must be carried forward on Line 2 of the mayoral committee's summary page year to year until the debt is repaid. (1989 "Information Manual on Campaign Disclosure Provisions of the Political Reform Act," page 78.)

Enclosed are the following materials:

The 1989 "Information Manual on Campaign Disclosure Provisions of the Political Reform Act."

Form 501, Candidate Intention and Form 502, Campaign Bank Account.

Form 410, Statement of Organization.

The Interim Information Manual on Proposition 68 and Proposition 73 will be sent to you as soon as it is reproduced.

If you have any questions concerning the advice provided in this letter, please contact me at 916/322-5662.

Sincerely,

Diane M. Griffiths General Counsel

By: Mary Ann Kvasager

Political Reform Consultant

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Enclosures

CANDIDATE		A	ND	EMENT—LONG FO		
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mation contained herein and in the attached schedules is true and complete. I certify under penalty of perjury under the taws of the State of California that

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Executed on 1-31-89\_a<sub>l</sub> <u>Vacaville</u>, California (Date) TREASURER(S) (if applicable):

t have used all reasonable diligence in preparing this Statement and to the best of my knowledge the information contained herein and in the attached schedules is true and complete. I certify under penalty of perjury under the taws of the State of California that the foregoing is true and correct

at Vacaville. California
(Cay and Stele) Executed on

			PAGE 2	OF3
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## **CAMPAIGN DISCLOSURE STATEMENT SUM** FORM 420 OR 490

NAME OF CANDIDATE, OFFICEHOLDER OR COMMITTEE:

COMMITTER TO BE-ELECT MAYOR BILL CARROLL

**COLUMN A CONTRIBUTIONS RECEIVED** Cumulative total from previous periode 99 1. Monetary contributions...... 2. Loans received....... 3. SUBTOTAL CASH RECEIPTS ...... 5. TOTAL CONTRIBUTIONS WITHOUT ENFORCEABLE PROMISES ....... 6. Enforceable Promises (Except loan

7. TOTAL CONTRIBUTIONS....... EXPENDITURES MADE

\*IF THIS IS THE FIRST REPORT FILED FOR THE CALENDAR YEAR, COLU

## EXCEPT FOR LINES 2, 6, 9 AND 11.

	at end of reporting period from previous statement filed.)	
14.	Cash receipts this period (Line 3, Column B above)	
15.	Miscellaneous increases to cash (Schedule G, Line 4)	
16.	Cash payments this period (Line 10, Column B above)	
17.	Cash on hand at lend of reporting period (Lines 13 + 14 + 15 - 16 above) (If this is a Termination Statement, Line 17 must be Zero.)	\$ 215 ENDING CASH ON HAND SHOULD NOT BE A REGATIVE AMOUNT
18.	Amount of loan guarantees received (Schedule B, Part I, Column (b))	\$
19.	Cash equivalents (other assets held including outstanding loans made to others).  Important: See instructions on reverse	<b>\$</b> 2,000
20.	Outstanding debts (Line 2 + Line 11 of Column Cabove)	\$

SUMMARY FOR CANDIDATES IN BOTH A JUNE AND NOVEMBER &

	1/1 THKU 6/30	7/1 TO DATE
21. CONTRIBUTIONS RECEIVED:		
22. EXPENDITURES MADE:		

# SCHEDULE B -- LOANS RECEIVED (PART 3) ANNUAL REPORT OF OUTSTANDING LOANS RECEIVED FORM 420 OR 490

PAGE	3	OF_	3

(Amounts May Be Rounded To Whole Dollars)

STATEMENT COVERS PERIOD
FROM | THROUGH

7-1-88

12-31-88

NAME OF CANDIDATE, OFFICEHOLDER OR COMMITTEE:

COMMITTEE TO RE-ELECT MAYOR BILL CARROLL

ID NUMBER (IF COMMITTEE)

800073

## PART 3 -- ANNUAL REPORT OF OUTSTANDING LOANS RECEIVED -- SEE INSTRUCTIONS ON REVERSE BEFORE COMPLETING.

FULL NAME OF THE LENDER	ORIGINAL DATE OF LOAN	AMOUNT OF ORIGINAL LOAN	UNPAID PRINCIPAL	UNPAID
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CANDIDATE	11-22-86	2,000	2,000	- ò -
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1		TOTAL	2,000	

(NOTE THIS TOTAL SHOULD BE THE SAME AMOUNT AS ENTERED ON LINE 2, COLUMN C OF THE SUMMARY PAGE ) FRAM: GARLAND R. PORTER FPPA 267 RALEIGH DR. FEB | 3 CS FIL 189 VACAVILLE, CA95687

TO: FAIR POLITICAL PRACTICES COMMISSION
428 J. STREET, SUITE 800
SACRAMENTO, LA 95814

RE: COMMITTE TO RE-ELECT MAYOR BILL CARROLL-ID NUMBER 800073

ON FEBUARY 3, 1989 VACAULLESMATER WILLIAM J. CARROLL, WILL ANNOUNCE HIS CANDIDACT FOR SUPERVISOR OF THE YELL DISTRICT, SOLAND COUNTY ELECTION TO BE HELD IN JUNE 1990.

PLEASE FURNISH ADVICE ON THE FOLLOWING:

CAN THE COMMITTEE'S FORM 410 BE AMENDED TO CHANGE THE NAME OF THE COMMITTEE AND CONTINUE TO USED THE SAME ID NUMBER ?

CAN CASH ON HAND \$215 BE TRANFERRED TO THE NEW CAMPAIEN COMMITTEE FOR SUPERVISOR CAN THE OUSTANDING LOAN ?, 000 MADE TO THE COMMITTIE BY THE CANDIDATE BE TRANSFERRED TO THE NEW CAMPAGE FOR SUPERVISOR COMMITTEE AND SUBSEQUENTLY PAID TO THE CANDIDATE?

PLEASE FORWARD COPIES OF THE FOLLOWL

INFORMATION MANUAL ON PROPOSITIONS. 68 AND 73 ENACTED IN JUNE, 1988.

CANDIDATE INTETION' STATEMENT FORM 501

NOTICE OF BANK ACCOUNT FORM 50%

STATEMENT OF ORGANIZATION FORM 410

MIT OF LATEST INFO.

YOUR TAMEDIATE ATTENTION IN THE MATTER WILL BE HITHLY APPRELIATED

BINCERELY

Harland R. Porto Committee Treasurer ID NO. 800073 Ph. 707-448-3476 CAN THE OUSTANDING LOAN B, 600 MADE
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BE TRANSFERRED TO THE NEW CAMPAIEN
FOR SUPERVISOR COMMITTEE AND
SUBSEQUENTLY PAID TO THE CANDIDATE?

PLEASE FORWARD COPIES OF THE FOLLOWING

INFORMATION MANUAL ON PROPOSITIONS be AND 73 EVACTED IN JUNE, 1988.

CANDIDATE INTETION' STATEMENT FORM 501

NOTICE OF BANK ACCOUNT FORM 502

STATEMENT OF OREANIZATION FORM 410

MIT OF LATEST INFO:

YOUR IMMEDIATE ATTENTION IN THIS
MATTER WILL BE HITHLY APPRELIATED

PATCH. CONSULIDATED CAMPAIEN STATISMENT FORM 490

## CANDIDATE AND OFFICEHOLDER CAMPAIGN STATEMENT-LONG FORM

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NAME OF TREASURER					/ >		_
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## CAMPAIGN DISCLOSURE STATEMENT SUMMARY PAGE FORM 420 OR 490

(Amounts May Be Rounded To Whole Dollars)

STATEMENT COVERS PERIOD				
FROM	THROUGH			

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	OF CANDIDATE, OFFICEHOLDER OR COMMITTEE: MMITTOBE TO RE-ELECT MAYOR BILL		1.D. NUMBER (IF COMMITTED SOURCE SOUR	
-00	MANUTURE TO RESCIECT MATOR DIDD	OMICIONE		1 800073
COI	ATRIBUTIONS RECEIVED	COLUMN A Cumulative total from previous period	COLUMN B Total this period from attached schedules	COLUMN C Cumulative to date (Columns A + B)
1	. Monetary contributions	<u>\$ 99</u>	SCHEDULE A. LINE 3	<u>\$ 99</u>
2	. Loans received	2,000	SCHEDULE 8, LINE 7	2,000
3	SUBTOTAL CASH RECEIPTS	<b>\$</b> 2,099	\$ -	\$ 2,099
4	. Non-monetary contributions	LIMES 1 + 2	LINES 1 + 2	LINES 1 + 2
5	. TOTAL CONTRIBUTIONS WITHOUT ENFORCEABLE PROMISES	2,099	SCHEDULE C, LINE 3	2,099
6	Enforceable Promises (Except Ioan guarantees, see Line 18 below)	LIMES 3 · 4	LIMES 3 + 4	LINES 3 + 4
7	TOTAL CONTRIBUTIONS	\$ 2,099	SCHEDULE D, LINE 7	\$ 2,099
	ENDITURES MADE	LINES 5 . 6	LINES 5 + 6	LINES 5 + 6 (SHOULD EQUAL LINE 7, COLUMNS A + 8)77
8.	Payments	<u>\$ 67</u>	SCHEDULE E, LINE S	<u>\$</u>
9	Loans Made		SCHEDULE EE. LINE 7	
10.	SUBTOTAL	LINES 8 ÷ 9	LINES # + 9	67 LINES 8 + 9
11.	Accrued expenses (unpaid bills)		SCHEDULE F, LINE S	
12.	TOTAL EXPENDITURES	\$ 67	\$ LINES 10 + 11	\$ 67
	*IF THIS IS THE FIRST REPORT FILED FOR EXCEPT FO	OR LINES 2, 6, 9 AND 11		(SHOULD EQUAL LINE 1) COLUMNS A + B)
13.	Cash on hand at the beginning of this period. (Er at end of reporting period " from previous states		<b>. 2</b> 215	-
14.	Cash receipts this period (Line 3, Column B above	)		• .
15.	Miscellaneous increases to cash (Schedule G, Line	4)		-
16.	Cash payments this period (Line 10, Column B abo	ove)		-
<b>17</b> .	Cash on hand at end of reporting period (Lines 1 (If this is a Termination Statement, Line 17 must			\$ 215 ENDING CASH ON HAND SHOUL
18.	Amount of loan guarantees received (Schedule	B, Part I, Column (b))		NOT BE A NEGATIVE AMOUNT
19.	Cash equivalents (other assets held including outs Important: See instructions on reverse	_	-	\$ 2,000
	Outstanding debts (Line 2 + Line 11 of Column C	- <b>\</b>		\$

21. CONTRIBUTIONS RECEIVED: 22. EXPENDITURES MADE:

# SCHEDULE B -- LOANS RECEIVED (PART 3) ANNUAL REPORT OF OUTSTANDING LOANS RECEIVED FORM 420 OR 490

PAGE 3 OF 3

(Amounts May Be Rounded To Whole Dollars)

STATEMENT COVERS PERIOD FROM THROUGH

7-1-88

12-31-88

NAME OF CANDIDATE, OFFICEHOLDER OR COMMITTEE:	I.D NUMBER (IF COMMITTEE)
COMMITTEE TO RE-ELECT MAYOR BILL CARROLL	800073

## PART 3 -- ANNUAL REPORT OF OUTSTANDING LOANS RECEIVED -- SEE INSTRUCTIONS ON REVERSE BEFORE COMPLETING.

FULL NAME OF THE LENDER	ORIGINAL DATE OF LOAN	AMOUNT OF ORIGINAL LOAN	UNPAID PRINCIPAL	UNPAID INTEREST
WILLIAM J. CARROLL -		•		
CANDIDATE	11-22-86	2,000	2,000	-ó-
	·			
		,		
		, ,		
·				
,		TOTAL	2,000	

(NOTE: THIS TOTAL SHOULD BE THE SAML AMOUNT AS ENTERED ON LINE 2, COLUMN ( OF THE SUMMARY PAGE)

February 8, 1989

Garland R. Porter 267 Raleigh Drive Vacaville, CA 95687

Re: Letter No. 89-078

Dear Mr. Porter:

Your letter requesting advice under the Political Reform Act was received on February 1, 1989 by the Fair Political Practices Commission. If you have any questions about your advice request, you may contact me directly at (916) 322-5662.

We try to answer all advice requests promptly. Therefore, unless your request poses particularly complex legal questions, or more information is needed, you should expect a response within 21 working days if your request seeks formal written advice. If more information is needed, the person assigned to prepare a response to your request will contact you shortly to advise you as to the information needed. If your request is for informal assistance, we will answer it as quickly as we can. (See Commission Regulation 18329 (2 Cal. Code of Regs. Sec. 18329).)

You also should be aware that your letter and our response are public records which may be disclosed to the public upon receipt of a proper request for disclosure.

Very truly yours,

Jeanne Pritchard Chief Technical Assistance

and Analysis Division

- Jeanne tritchard (id)

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FRAM: GARLAND R. PORTER FRAME 3 05 M 199 VACAVILLE, CA95687

TO: FAIR POLITICAL PRACTICES COMMISSION
428 J. STREET, SUITE 800
SACRAMENTO, LA 95814

RE: COMMITTE TO RE-ELECT MAYOR
BILL CARROLL-ID NUMBER 800073

ON FEBUARY 3, 1989 VACAVILLES MAYER WILLIAM J. CARROLL, WILL ANNOUNCE HIS CANDIDACT FOR SUPERVISOR OF THE 4th DISTRICT, BOLANO COUNTY ELECTION TO BE HELD IN JUNE 1990.

PLEASE FURNISH ADVICE ON THE,

CAN THE COMMITTEE'S FORM 410 BE AMENDED TO CHANGE THE NAME OF THE COMMITTEE AND CONTINUE TO USED THE SAME ID NUMBER ?

CAN CASH ON HAND \$215 BE TRANFERRED TO